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EASTERN

F.O. 371

1947

PALESTINE

Fire No. 48

pp. 4620 - 4802

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PUBLIC RECORD OFFICE

Following document(s) retained in the

Department of origin under Section 3 (4)

of the Public Records Act, 1958

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Reference: FO 371/61809 COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

BRITISH EMBASSY.

WASHINGTON 8, D. C.

4130/30/47

22nd May, 1947.

Dear Department:

We enclose copies of a Press Release issued by UNRRA on 16th May on the subject of illegal Jewish immigration to Palestine through Italy. You will see that the statement ends with the comment that UNRRA has received no further communication on this subject since its reply to His Majesty's Government's original approach. We have taken no further steps beyond the informal discussion reported in our telegram No. 2311 of 17th April. As we have had no further instructions from you in reply to that telegram, we assume that you do not wish us to raise the question again more formally with UNRRA.

Yours ever,

GENERAL ECONOMIC DEPARTME

Refugee Department, Foreign Office, LONDON, S.W.L.

THE PUBLIC RECORD OFFICE, LONDON 61819



Friday, 16th May, 1947

Major General Lowell W. Rooks, Director General of the United Nations Relief and Rehabilitation Administration, issued the following statement today in connection with the representations made by the British Government concerning the alleged illegal immigration of Jewish displaced persons through Italy:

"On 7th April, 1947, representatives of the British Government in Rome discussed with UNRRA representatives the problem of movement of displaced persons into Italy from Central European countries. At that time the British Government took the view that this immigration had been wittingly or unwittingly aided by UNRRA representatives. The British Government requested that UNRRA do everything possible to prevent the encouragement of such movement. The comments of the British Government were confirmed by formal letter of 16th April addressed to Lt. General Sir Humfrey Gale, the personal representative in London of the Director General of UNRRA.

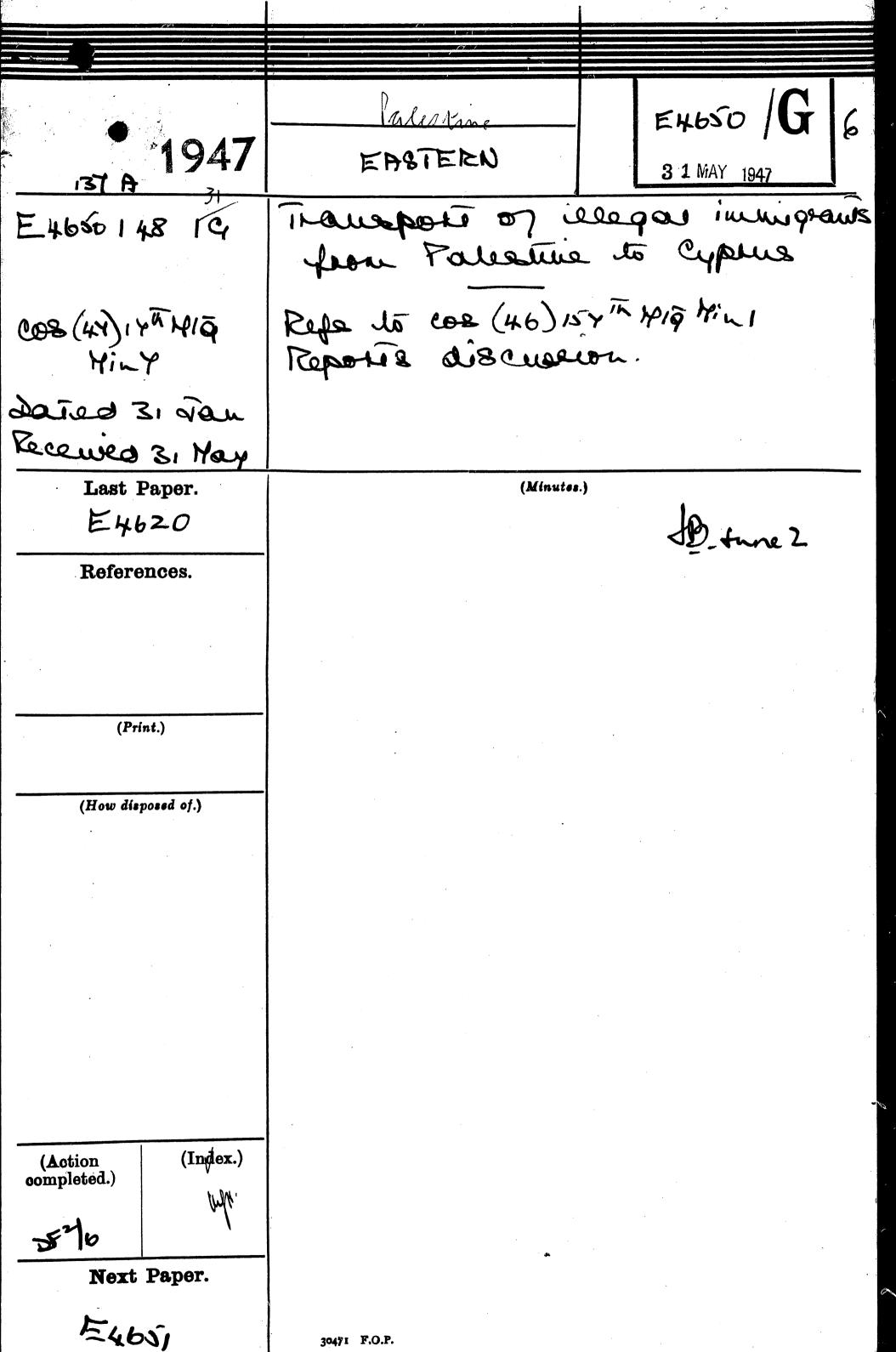
- Both in reply to that letter and at earlier meetings, UNRRA informed the British Government that it would be grateful for any evidence of assistance given by its representatives in encouraging the movement of illegal immigrants. Such information is still being awaited. Should there be any indication of improper activities on the part of UNRRA employees, appropriate action will be taken, but so far none has been received.
- The British Government was also informed that UNRRA does not have either the function or the authority of controlling movement of displaced persons. Its only responsibility is to provide proper assistance to eligible displaced persons who appear at UNRRA camps. The matter of frontier control and internal movement rests in the hands of the occupying authorities and the responsible governments.
- In this connection, also, UNRRA advised the British Government that should the Government of Italy institute a system of frontier control. UNRRA would cooperate by informing the proper Italian authorities of any displaced persons arriving at camps without the necessary entry papers. It could not, however, properly assume the responsibility which rests with governments and occupying authorities of controlling or preventing movement.

/There

There the matter rests, and the Administration has received no further information or communications on the subject."

Reference: 371/61809

THE PUBLIC RECORD OFFICE, LONDON



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31 HAY 1944

TRANSPORT OF ILLEGAL IMMIGRANTS FROM PALESTINE TO CYPRUS

C.O.S.(47) 25 (0) - Harid

(Previous Reference: C.O.S.(46) 157th Mtg. Min. 1)

THE COMMITTEE considered -

(a) a note by the Ministry of Transport, in which it was requested that 1 fitted cargo ship should be released from the task of transporting illegal immigrants from Palestine to Cyprus immediately the first 2 corvettes were ready, whilst the remaining 2 fitted cargo ships should be released by the end of March 1947;

San Sumplet

(b) a telegram+ from the Commanders-in-Chief, Middle East, recommending that 1 fitted cargo vessel should be released as soon as 2 corvettes were ready; that a second fitted cargo ship should be released on the conclusion of Operation MALVOLIO; and that the third fitted cargo ship be retained indefinitely.

SIR RHODERICK MCGRIGOR said the Commander-in-Chief, Mediterranean, felt very strongly that the capacity retained for moving illegal immigrants from Haifa to Cyprus should be not less than 2,000. Acceptance of this number would necessitate the retention of 1 fitted cargo ship indefinitely.

MAJOR GENERAL WARD felt that the recommendations of the Commanders-in-Chief, Middle East, which were in line with those held by the Commander-in-Chief, Mediterranean, as quoted by the Vice Chief of Naval Staff, should be endorsed by the Chiefs of Staff.

He understood that Operation MALVOLIO, which was the movement of Jewish detainers from Eritrea to Kenya, would be taking place in the near future. The fitted cargo ship being retained for this purpose could therefore be released fairly shortly.

In discussion, it was agreed that the views of the Commanders-in-Chief, Middle East, should be endorsed.

THE COMMITTEE:

- (a) Endorsed the recommendations of the Commanders-in-Chief, Middle East, regarding the retention of fitted cargo ships for the transport of illegal immigrants from Haifa to Cyprus.
- (b) Instructed the Secretary to inform the Ministry of Transport accordingly:

+ 141/CCL Ø Annex IV Ministry of Defence, S.W.1.

31ST JANUARY, 1947

-5-

Reference:

FO 371/61809

ANNEX IV

COPY OF MINUTE (COS. 130/7) DATED 31ST JANUARY, FROM THE SECRETARY, CHIEFS OF STAFF COMMITTEE TO THE MINISTRY OF TRANSPORT

X X X

The Chiefs of Staff at their meeting today considered a note by the Ministry of Transport (COS(47)25(0)), in which it was requested that the three fitted cargo ships be released at an early date; together with a telegram from the Commanders-in-Chief, Middle East. (141/CCL).

- 3. The Chiefs of Staff strongly endorsed the recommendations made by the Commanders-in-Chief, Middle East, that one fitted cargo ship should be retained until two ex corvettes were available; that a further fitted cargo ship should be retained until Operation MALVOLIO is completed; and that the third fitted cargo ship should be retained indefinitely.
- E. The Chiefs of Staff understand that Operation NALVOLIO, which is the movement of Jewish terrorist detainees from Eritrea to Kenya, will be proceeding shortly, and it is not likely therefore that the fitted cargo ship required for this duty will be rotained for any great length of time.
- The Chiefs of Staff strongly support the military necessity for retaining a minimum capacity of 2,000 available to move illegal immigrants from Haifa to Dyprus, and for this purpose, they think it essential to retain one fitted cargo ship in addition to the 4 ex corvettes when these are ready.
- the Chicfs of Starf would be grateful if they could be informed whether the Minister of Transport can accept those proposals, so that they may inform the Commanders-

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| 1 2 3 4 5 6 Reference: FO 371 61809

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31 MAY 1947 The circulation of this paper has been strictly limited.

It is issued for the personal use of

TOP SECRET

Copy No.

C.O.S. (47) 25 (0)

29TH JANUARY, 1947.

CHIEFS OF STAFF COMMITTEE

TRANSPORT OF ILLEGAL IMMIGRANTS FROM PALESTINE
TO CYPRUS

Note by Ministry of Transport.

In October, 1946, the Commanders-in-Chief, Middle East, represented that the three ocean-going cargo ships then engaged in carriage of illegal immigrants from Palestine to Cyprus were unsuitable for winter months, since they could not berth alongside at Famagusta for disembarkation, and approval was given by the Chiefs of Staff for four "Empire" corvette type ships to be substituted. The estimated total capacity thereby provided was 1,600 (each 400) which was considered adequate to meet all requirements.

- 2. Three of the four ships have arrived in Middle East where additional special fitting out required locally is in hand. The fourth ship is delayed at Malta with engine trouble, but is expected to arrive in Middle East by end January.
- 3. C. in C., Mediterranean, has now advised as follows:-
 - (i) the four "Empire" corvettes will not be ready for service until mid February (lift capacity each 320 total 1,280)
 - (ii) larger and faster ships are being used for the illegal traffic
 - (iii) attempts to concert the arrival of two or more ships at a time create a problem, as it is important to avoid holding back illegal i migrants in or near Haifa awaiting transfer to Cyprus
 - (iv) it is at present essential to retain all three ocean-going cargo ships until corvettes are ready, when consideration will be given to release of one ship.

4. This proposal would create a serious problem for the Minister of Transport as he has been relying on the return

123/CCL Ø COS (46) 157th Meeting. Minute. I //Annex. of these three valuable cargo ships to trade; one of them was sold so long ago as January 1944 to a private shipping company, who have naturally pressed ever since for the release of their property.

- 5. It will, moreover, be appreciated that, in our present need for shipping for essential supplies and services, it is impossible to justify the allocation of valuable commercial ships to employment where they are only intermittently employed.
- 6. In drawing the attention of the Chiefs of Staff to the substantial extension of shipping commitments now proposed, the Minister of Transport must press that:-
 - (a) Commanders-in-Chief, Middle East, should be invited to devise means of dealing with the problem caused by the simultaneous arrival of large numbers of illegal immigrants without retaining these three valuable cargo ships.
 - (b) One fitted cargo ship should be released immediately the first two corvettes are ready, and the other two by the end of March.

Ministry of Defence, S.W.1.

29TH JANUARY, 1947.

- 2 -

ANNEX

COPY OF A TELEGRAM DATED 15TH JANUARY, 1947, FROM COMMANDER-IN-CHIEF MEDITERRANEAN TO D. OF S.T.

IMPORTANT

Substitution of Corvette Type Vessels for Transports in shipping illegal immigrants from Haifa to Famagusta.

2. Most important factor is no longer shipping capable of direct discharge to shore at Famagusta, though this is highly desirable especially in Winter, but avoidance of holding back of illegals in or near Haifa while awaiting transfer to Cyprus (COMPAL's Oll253 and 121118 not to all refer).

Larger and faster ships are already being used for illegal traffic and attempts to concert the arrival of two or more at a time is a definite problem. List of suspect ships is increasing.

4. Four EMPIRES of the Corvette type allocated will not be ready for service until mid February. Absolute maximum capacity estimated 320 persons each. No ex-illegal ships can be suitably fitted and made seaworthy in less than five months, only two so far captured are practicable. Existing larger transports can be overloaded in emergency.

5. I consider it is at present essential to retain all three transports of EMPIRE RIVAL type until first four Corvettes are ready. Then, depending on traffic, consideration will be given to the release of one.

6. S.B.N.O. M.E. is requested to inform C's in C. Middle East of situation and COMPAL pass to MILPAL.

PUBLIC RECORD OFFICE

Group 6

Class 57/
Piecé 6/809

Following document(s) retained in the

Department of origin under Section 3 (4)

of the Public Records Act, 1958

E4651/48/31

FO 371/6180

Reference:

E+652 /G **E**ASTERN E4652/48/9 Coas Runkers for elips engages in illegas immigration etups vaffic Refa to F.D. W 1109 (E3756/48/9)
The note to Greek H.F.A. Athans 222 may 22 Hay Received 3, May (Minutes.) Last Paper. Copy co (m trigham) E4651 (E3975) Condr. Evershed Cabin et Othic References. DB hme 7 (Print.) (How disposed of.) 8) Hr Nigham C.O cas Everened (ast) 10/2 Vune (Index.) (Action completed.) Next Paper.

30471 F.O.P.

222.1/

E4652

HIS Majesty's Ambassador presents his compliments to H.H.P.S.S.F.A. and has the honour to transmit to him the under-mentioned documents.

British.....Embassy.... ...Athens.

....23rd May.,.., 1947....

Reference to previous correspondence:

Foreign Office telegram No.1109 of 21/5/47.

Description of Enclosure.

Name and Date.

Subject.

Note to the Royal Hellenic Ministry for Foreign Affairs No. 229, of the 23rd May, 1947.

Request to deny coal bunkers to any ships which are suspected of being engaged in the Jewish illegal immigration traffic.

3479A 30582—1 (8)

OFFICE,



DRITISH MEASSY

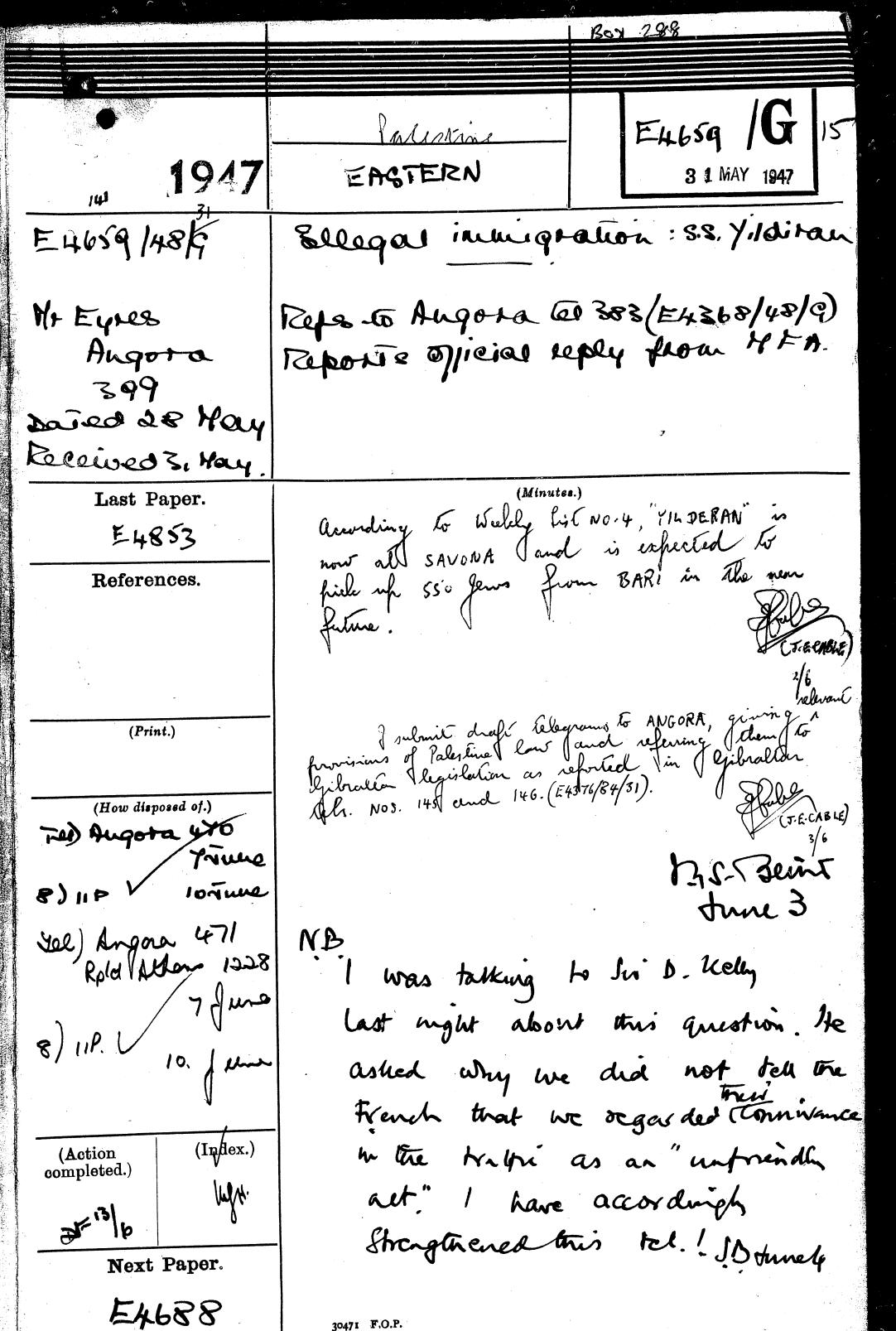
ATHEIS.

His Britannic Majesty's Embassy present their compliments to the Royal Hellenic Ministry for Foreign Affairs and have the honour to refer again to the Ministry's Note No. 25432 of the 6th May concerning the measures necessary to prohibit the transport of illegal immigrants into Palestine.

His Majesty's Embassy have now been instructed by His Majesty's Principal Secretary of State for Foreign Affairs to request the Royal Hellenic Government to deny coal bunkers to any ships which are suspected of being engaged in the Jewish illegal immigration traffic and which may seek to refuel at Greek ports. His Majesty's Embassy will accordingly at once communicate with the Royal Ministry should it be brought to their notice that a suspicious vessel is attempting to refuel at a Greek port and will request the Royal Government to withhold fuel in such specific instances. At the same time, the Ambassy would greatly appreciate it if the Royal Ministry felt able in addition to instruct local port authorities to take such action on their own initiative, should they suspect any particular vessel of being thus illegally employed.

His Majesty's Embassy eveil themselves of this opportunity to renew to the Royal Hellenic Ministry for Foreign Affairs the assurance of their highest consideration.

23rd May, 1947.



30471 F.O.P.

See within

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EHHA9 GARTMENTAL NO. 8.

FROM ANGORA TO FOREIGN OFFICE

Mr. Eyres Ne. 399 28th May, 1947.

D. 8.00 a.m. 29th May, 1947 R. 10.05 a.m. 29th May, 1947

 $0 \ 0 \ 0 \ 0$

SECRET

E/G E4368/48/8

My telegram No. 385. Illegal immigrant traffic.

Official reply states that "Yildiran" left Smyrma October 10th for Malta and Marseilles. Leaving Marseilles unloaded she made for [gp. undec. ? Rhodes] but broke down and put into Corsica whence she went to Leghern for repairs. Nothing is said about any subsequent movements.

- 2. Note goes on to say no proof of literal foundation that vessel has engaged in illegal immigrant traffic and that in any case registration of Turkish vessel can be annulled only if vessel is beyond repair and then only at owner's request.
- Jewish immigrants to Palestine competent department wishes to be efficially informed to previsions in British or Palestinian law which forbid the traffic".

pp : Dept

30 MAY 1947

Reference: FO 371 5 8181

p. w. 17

3/ June.

E4659/

by dear Cable.

Anforsmasely be have no. space copies of the main Tunnipation Ordinancei but that is essentially the same in sense as the Tumpasion dans of any contreed country - even of the unspeakable Tuck perhaps. i.e. that the four reserves the right of admission. The Turks can haitly pleat ynonance of that right. The exact articles of the Ordinance Which

the owners, massers et of a ship carrying Mejal munificults would break are consained in the amountments, of I have flagged the relevant pages (Avville 12). They are ? hope fully explicit enough for the Turkish If you think it necessary to have the full Ordinance, could you please let me know + ? will fer one sent from Palerine - dises to Ankara il mensor to I'm sony for this sciant: but we have no lypists under 3 days, yours since of would kep. Yours sincerely Edward Haferals.

Registry NoE 4659/48/G

J.E.C. Fop Secret. Secret. Confidential. Restricted: Open.

Draft.

ANGORA

Telegram.

Repeat to:

En Shinx Code Cypher.

Distribution: Departmental No.2

Copies to :-

I.I.P.

F. O.,

4th June, 1947.

SECRET

Your telegram No. 319 Tof 28th May: Illegal Immigration Traffic para 3.

Palestine Government, in commons with all Governments reserve the right to refuse admission to immigrants whenever they think fit. Laws relating to illegal immigration traffic are contained in the Immigration Ordinance 1941, of which relevant provisions are contained in my

immediately following telegram 2. Alease inform Turkiah food aceardingly. 2x You should also call attention to law enacted in Gibraltar for prevention of this relient hisrisions are traffic, text of which is also contained in my immediately following telegram.

"YILDERAN" is now at Savona and is expected to be used to pick up 550 Jews from Bari in the near future.

You should point out that proof that a vessel "has engaged in the illegal immigration traffic" could only be given after the ship had actually made a trip to Palestine, by which time intervention of Turkish Government would be fruitless. We are asking the Turkish Government to help us in preventing traffic by denying the use of their flag to the organisers, who are making large profits out of the distress of Jewish refugees and helping the Zionists to attempt to forestall a U.N. decision on immigration policy and the whole Palestine question. The Turkish Government might also take into account

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effect on their relations with the Arab States.

If they encourage this traffic. We should leave them in no doubt that It may too her fact the highest in polarice to foculate filling a runnique with the use of turkish ships or personnel in the Kathic Good only is lamiful to Anglo-turkish relations.

Lucz, promis von dikulet ho miski verske.

NOTHING TO BE WRITTEN IN THIS MARGIN.

6 | Reference:

E 4659/48/G Secret Cypher/OTP

DEPARTMENTAL No. 2.

FROM FOREIGN OFFICE TO ANGORA

No. 470

7th June, 1947.

D. 1.35 p.m. 8th June, 1947.

FFFF

SECRET

Your telegram No. 319 [of 28th May: Illegal Immigration Traffic] paragraph 3.

Palestine Government, in common with all Governments, reserve the right to refuse admission to immigrants whenever they think fit. Laws relating to illegal immigration traffic are contained in the Immigration Ordinance 1941, of which relevant provisions are contained in my immediately following telegram.

- 2. Please inform Turkish Government accordingly. You should also call attention to law enacted in Gibraltar for prevention of this traffic, relevant provisions of which are also contained in my immediately following telegram.
- 3. "Yilderan" is now at Savona and is expected to be used to pick up 550 Jews from Bari in the near future.
- 4. You should point out that proof that a vessel "has engaged in the illegal immigration traffic" could only be given after the ship had actually made a trip to Palestine, by which time intervention of Turkish Government would be fruitless. We are asking the Turkish Government to help us in preventing traffic by denying the use of their flag to the organisers, who are making large profits out of the distress of Jewish refugees and helping the Zionists to attempt to forestall a United Nations decision on immigration policy and the whole Palestine question. The Turkish Government might well take into account the effect on their relations with the Arab States if they encourage this traffic. You should leave them in no doubt that His Majesty's Government for their part attach the highest importance to prevention of illegal immigration and that the use of Turkish ships or personnel in the traffic could only be harmful to Anglo-Turkish relations.

PUBLIC RECORD OFFICE, 61809

Registry No. E 4659/48/G J. K.C. DOM SKINGT. Segrat. XCONCODECXDEX xfxextxixtxx

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Repeat to:-

C.O. concur

En Clair. Coxxx. Gyzpharx

Distribution:—

pepartmental No.2.

Copies to:

I.I.P.

My immediately preceding telegram.

Following are relevant provisions of Government of Palestine Immigration Ordinance 1941.

- "A person abets the Commission of an offence if he aids, counsels or procures the commission of an offence, whether or not the person abetted does in fact commit an offence or is capable in law of committing it."
- (b) #Without prejudice to the provisions of this Ordinance relating to actual abetment, the Master, owner and agent of a vessel and the Commander of an aircraft, are all deemed to have abetted the unlawful immigration of any persons who is proved to have/aboard the vessel or aircraft in Palestine or the territorial waters thereof, whether that person or the vessel or the aircraft came there voluntarily or not, unless it is proved:
- (1) that that person did not enter or attempt to enter Palestine and did not intend so to do, or
- (2) that that person was a Palestinian citizen or a permanent resident, or
- (3) that all practical precautions had been taken, including the examination of his papers to ensure that that person had complied with the requirements of the law, or
- (4) that all practical precautions to prevent the presence of unknown persons on board the vessel or aircraft had been taken, and that

/ the

the accused did not know of the presence of the person on board the vessel or aircraft."

- The law provides for penalties, on conviction, of a fine of £1,000 or eight years imprisonment or both.
- Following is text of the Gibralter "Ships (Detention) Ordinance, 1947."
- "The Governor if it appears to him that ship in Gibralter is being or is intended es or likely to be used for the purpose of conveying to Palestine persons whose entry thereto has not heen duly authorised under or would be contrary to any law for the time being in force in Palestine or for the purpose of facilitating such entry may give directions for the detention of the ship at Gibraltar and the ship may be detained until such time as the Governor, on being satisfied that the ship will not be or will cease to be used for any such purpose as aforesaid, shall give directions for its release. "
- Ordinance provides for penalties, on conviction, fine of £500 or two years imprisonment or for continuentin or attempted automention directions given under it.

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En Clair

DEPARTMENTAL No. 2

FROM FOREIGN OFFICE TO ANGORA No. 471

The second second

ATHENS No. 1228

7th June 1947.

D. 9.34 p.m. 7th June 1947.

TTTTTT

My immediately preceding telegram.

Following are relevant provisions of Government of Palestine Immigration Ordinance 1941.

- 2. (a) "A person abets the commission of an offence if he aids, counsels or procures the commission of an offence, whether or not the person abetted does in fact commit an offence or is capable in law of committing it".
- (b) "Without prejudice to the provisions of this Ordinance relating to actual abetment, the Master, owner and agent of a vessel and the Commander of an aircraft, are all deemed to have abetted the unlawful immigration of any persons who is proved to have been aboard the vessel or aircraft in Palestine or the territorial waters thereof, whether that person or the vessel or the aircraft came there voluntarily or not, unless it is proved:
- (1) that that person did not enter or attempt to enter Palestine and did not intend so to do, or
- (2) that that person was a Palestinian citizen or a permanent resident, or
- (3) that all practical precautions had been taken, including the examination of his papers to ensure that that person had complied with the requirements of the law, or
- (4) that all practical precautions to prevent the presence of unknown persons on board the vessel or aircraft had been taken, and that the accused did not know of the presence of the person on board the vessel or aireraft".
- 3. The law provides for penalties, on conviction, of a fine of £1,000 or eight years imprisonment or both.
- 4. Following is relevant text of the Gibraltar "Ships (Detention) Ordinance, 1947".

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ship in Gibraltor is being or is intended or likely to be used for the purpose of someoging to Palestine persons whose entry therete has not been dely sutherized under or would be contrary to any law for the time being in ferms in Palentine or for the purpose of familitating much entry may give directions for the detention of the ship at Gibraltar and the ship may be detained until such time as the Geverner, on being estimated that the ship will not be or will coase to be used for any much purpose as aforesaid, shall give directions for its release".

6. Ordinance provides for populties, exconviction, of a fine of \$500 or two years imprisonment or both, for contraventies or attempted contraventies of any directions given under it.

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| 1 2 3 4 5 6 | Reference: FO 371 61809

I have commissed the substance of this to the A.N.A (at this request). They would be intrested in any replies or reactions by member - nations.

When The substance of this area of the substance of this requests.

The feet of this letter was given to the reward Affensier and other witersthis correspondents _ wielwhips the LPS. _ today. It is probably too late for it by get much of a show, but was much hope for the best.

Moure.

JB Anne 12

O 371/61

HT OF THE PUBLIC RECORD OFFICE, LONG

N= 193/14/47 MY 2 + 1947 United Kingdom Delegation to the United Nations (Ref. your tel. N-1530 and our day. Nº 106 of Apr. 15)

3319/48/71

Copy for F.O. Reference our telegram to you No.1414 of 19th May, 1947. 23rd May, 1947.

I have the honour, under instructions from His Majesty's Principal Secretary of State for Foreign Affairs to invite your attention to the resolution passed by the General Assembly on May 15th in the following terms:-

- "The General Assembly calls upon all Governments and peoples, and particularly on the inhabitants of Palestine, to refrain, pending action by the General Assembly on the report of the Special Committee on Palestine, from the threat or use of force or any other action which might create an atmosphere prejudicial to an early settlement of the question of Falestine".
- It appears to His Majesty's Government that one of the most important ways in which members of the United Nations can assist towards a peaceful solution of the Falestine problem is by doing all in their power to discourage illegal immigration while the question remains sub judice.
- As an indication of the gravity of this question, His Majesty's Government would point out that during the six months from mid-October 1946 onwards approximately 15,000 Jewish illegal immigrants from various European ports were intercepted in Palestine waters and diverted to camps in Cyprus. This figure may be compared with the present legal immigration rate of 18,000 a year and the fact, mentioned by Mr. Bevin in his speech in the Kouse of Commons on February 25th last, that 96,000 Jewish immigrants had then been admitted to Palestine since way 1939.
- In the face of this situation His Majesty's Government recently made renewed representations to all the European Govern the departure of illegal immigrant vessels. Now, however, that the General Assembly is seised of the question of Palestine, and in view of the resolution quoted above, His Majesty's Government consider that it is especially incumbent on all Members of the Organisation to discourage, as far as lies in their power, any illegal activity which is likely to increase the difficulty of finding a solution of the Palestine problem.

5. I am

His Excellency Ar Trygre Me. Secretary-General of the United Nations, Lake Success.

51819



- 5. I am, therefore, instructed to request you to appeal to all Member States to take the strictest precautions, in so far as they are concerned, to prevent the transit through their territory and the departure from their ports of Jows attempting to enter Palestine illegally.
- 6. I shall be grateful if Your Excellency will inform me of the steps which you are able to take to give effect to this request and of the replies which may be received from Hembers of the United Nations.

I have the honour to be, Sir, Your obedient Servant,

(Se.) V. G. LAWFORD

51819

Registry No. E 4669/48/31 Suportunt Draft. lelegeum Han desfatel no: 193/14/47 Dete 24th May [circular communication in a. Cadopan by Cecilary General J. N.O. New Yark about illeg al munication. w: 1640 Has Secretary Jeneral yet taken action D. true 5 No Dels al TIE Secretariati

E 4669/48/31

Restricted

En Clair

DEPARTMENTAL No. 1

FROM RORESIGN OFFICE TO NEW YORK

(To Permanent United Kingdom Representative to the United Nations)

Ne. 1640

5th June 1947.

D. 1.05 p.m. 5th June 1947.

TAPORTANT

ITTITT

Your despatch No. 193/14/47 of the 24th May [circular communication by Secretary General of U.N.O. about illegal imagration].

Has Secretary General yet taken action?

[Copy sent to M.E. Secretariat].



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EASTERN

E4688/48/9

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Last Paper.

E4659

References. E2905 | 48 | 9 E2445 E4180 | 84 | 31 E4037 | 84 | 31

(Print.)

B) 11P 69 mie

(Minutes.)

This telegram is being put up for consideration by the Ministerial Committee on June 6th (see the attached paper prepared by the Secretariat of the Committee). The principle at stake is one of some importance and Sir Thomas Lloyd of the Colonial Office has always contended that to return Jewish illegal immigrants whence they came would be the most effective way of combatting the traffic.

I entirely agree that the proposed measure would be a strong deterrent to the traffic. Unfortunately, however, if carried out in respect of substantial shiploads of immigrants, it appears to be an act of force for which there is no very clear legal basis. As regards the legal aspect of the case I would refer to Mr. Evans' minute of March 31st on E 3140/48/31. We consulted the Home Office and our Embassies at Paris and Washington on this matter but the only reply we have so far is the semi-official letter from the Home Office in E 4052/48/31. As far as I can see the legal position is as follows:-

- (a) There is no difficulty about returning to the country of embarkation illegal immigrants who are nationals of that country (i.e. by way of deportation).
- (b) We could put back on board the ship or aircraft in which they arrived individuals reaching Palestine without authorisation: but this only applies in the case of people arriving by regular commercial means.
- (c) There is no clear legal precedent for the action required to carry out the policy proposed i.e. the transhipment of illegal immigrants from their own unseaworthy ships to British vessels and their forcible return to the country of embarkation in those British vessels. This would entail the use of British military guards on board our ships and the carrying of these guards into the territorial waters of the foreign state concerned for the purpose of forcibly disembarking the illegal immigrants.

(Action completed.)

(Index.)

Next Paper.

E4802

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30471 F.O.P.

The legal adviser's view on this issue will have to be taken into account by Ministers on Friday. Apart, however, from the purely legal position I think the practical difficulties outlined by Sir Noel Charles have much weight. The Italians are faced with an appalling refugee problem and they have repeatedly replied to our representations about illegal immigration by pointing to the difficulty they have in controlling refugee camps, particularly in the South. The only practical proposal which occurs to me to meet Sir Noel Charles' suggestion in the last sentence of paragraph 4 of his telegram is that we should encourage the Italian plan for making the island of Ustica into a camp for Jewish refugees and that we should arrange to return illegal immigrants from Italy thither.

It is of course interests that the weakness and inefficiency of the Italian authorities should add so greatly to our illegal immigration problems and there is much to be said for our taking a strong line such as will impress the organisers of the traffic.

Nevertheless I am doubtful whether to bully Italy will necessarily give an impression of strength. If we must risk going beyond the normal precedents of international law I would rather see us doing it for our own account (i.e. by the interception of illegal immigrant ships and possibly by their forcible return to the port of departure or by the mining of Palestine waters) rather than by the present course.

Legal Adviser | Markith;
Western Dept. first. | J.G.S. Beith)

Aluace Deut.

Refugee Dept.

Subject to the view of the Regal ledvicer (and water Dept) there can presumably he no question of returning the ellipal numiciany to stally by force or stallt (it in the teeth of stalian opposition). The most that we easily look for (and this is what I had always envisaged) is that we should by presum entart reluctant agalement from the balian fout a feeified carcots back. It has seens obvious that, as fin W. Charles the seeins obvious from fout on the subject but said from the Salian fout on the subject but lauld me not hope, when we get a sheeifie but lauld me not hope, when we get a sheeifie reast rian case of a shirt when the subject the lauld me not hope, when we get a sheeifie cast rian case of a shirt which embasted

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Sewar at an Salian port (or of the Salian shore) to induce the Salian Gout & Take those fewor hock.

I presume that his Charles' supposition that we should work out a scheme for subsequent disposal in Rentral Europe for subsequent disposal in Sala is a non-fewor landed back in Italy is a non-fewor landed back in their zone starter as it would involve making the starter as it would involve into their zone surrierus take them back into their zone surrierus take them back into their zone surrierus take them back into their zone might posselly be made Bank.

As regards the legal aspects I think we have to distinquished between the extent to which we can argue that a country such as Italy received these persons back if they are not admitted into Palestine, and the extent to which we are entitled actually to take the persons back and dump them in the country concerned by measures of a more or less forcible character.

As regards the first point I think that, although there is no definite rule of international law on the subject, and very little in the way of precedence, a pretty strong case could be made out with the view that a country which has chosen out with the view that a country which has chosen to admit a person into its territory, even if only in transit, takes the risk that he may not be admitted into the country of his next

destination/

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ts)

destination, and must in that event be prepared to receive him back. The legal aspects of this have already been gone into pretty fully in E.3140, and although it cannot be said that the matter is in any way certain, it does seem to merge that that a pretty strong case could be made out with the view I have suggested.

It is, of course, a different matter when it comes to taking action of a enforcement character. States often fail to fulfil their obligations, but it does not follow from this that one is entitled to take forcible action to compel them to do so. It is well established, for instance, that states are bound to receive back their own nationals, but I do not think that anybady would argue that if a state does not do so, the other state concerned is entitled to deposit the individual by force in his own country. The normal remedies would be, if diplomatic discussion had failed, to refer the matter to the United Nations or to arbitration, or some step of that kind. All the more of course would this be the position where the person concerned is not even a national of the state from which he started his journey. Up to a point one might try the thing on, that is to say, there would be nothing illegal in itself in placing these immigrants on board a British ship and for that ship to take herself into an Italian port. Merchant ships commit no illegality by entering territorial waters in a foreign port, when of course there would be nothing to prevent such a vessel disembarking her passengers, if the local authorities did not object. The point is, that if the local authorities refuse to allow them to land, there would be nothing to be done except for the ship to take them away again. We could, of course, then start a diplomatic correspondence with the Italian Government on the basis that their authorities had acted improperly and should have allowed the disembarkation, butthat is about as far as we should get.

Short of some action such as mining Palestine waters, which it would be perfectly within our legal rights to carry out, provided we give the requisite notice and establish

channels/

61809

Nothing to be Written in this Margin.

channels through which lawful shipping could safely reach Palestine ports, our only remedy in a matter of this kind, is to follow up our action in referring the Palestine question to U.N.O. by also referring to it this question of illegal immigration, as something which constitutes an international problem that can only be dealt with by the United Nations. As regards Italy, I agree that we do not want to upset her, but it so happens that we dowthere possess a weapon which we do not possess in regard to other countries, such as France and the United States, namely, that we could tell the Italians that until they have taken effective steps to stop this traffic, so far as the use of their own territory, vessels and ports are concerned, we should be subjected to acquiescence in their admission to U.N.O. which will be bound to oppose it. As we have a veto on the admission of new Members to U.N.O. we could effectively prevent Italian admission indefinitely. There is I think little doubt that if we could deprive the organisation in the traffic of the use of Italy, we should have gone a long way towards preventing it, because there is no other country which offers anything like the same facilities for the shipment and departure of immigrant traffic to Palestine. It would be very difficult to organise this traffic from Balkan ports. For various reasons it is I think unlikely to be organised from Spain, and apart from Italy this really only leaves France. My own view is that we should ultimately be able to prevail upon the French to stop it.

G.G.Fitzmaurice.

3rd June, 1947.

Driet submitted for time 9th J4.1. Beini June 7 neehing

[This telegram is of particular secrecy and should be retained by the authorised recipient and not passed on]

Cypher/OTP

CABINET DISTRIBUTION

FROM ROME TO FOREIGN OFFICE

Sir N. Charles

D. 6.06 p.m. 30th May, 1947

No. 1210 30th May, 1947.

R. 10.5 p.m. 30th May, 1947

Repeated to Washington Paris.

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IMPORTANT SECRET

Your telegram No. 1099.

Jewish illegal immigration.

JUN AND THE STATE OF THE STATE

The present position with the Italian Government about the return of illegal Jewish immigrants attempting to embark is as follows. On receiving revised instruction in your telegram No. 651 I warned Count Sforza in my note of April 1st (copied to you by bag) that "if further illegal Jewish immigrants reached Palestine after sailing from an Italian port, His Majesty's Government would have to insist that they be re-admitted to Italy". The only reply we have had to this note was the verbal reaction of the Secretary-General of the Italian Ministry of Foreign Affairs when he argued the usual Italian case that the Allies were responsible for the Jewish problem in Italy and refrained from any mention of our warning (copy in my telegram No. 756). 2905/46.6

2. As you assume, a further warning was delivered in a letter I sent to Count Sferza on May 11th about the "President Warfield", when I pointed out that if this ship reached Palestine with illegal immigrants, it would be necessary for us to insist that the Italian Government should take back her passengers with all the resulting publicity and damage to this [? gps. omitted] threat mentioned in our numerous conversations with the Italian authorities.

3. While these warnings have been from time

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to time referred to from our side in conversation with the Italian authorities (but so far without reaction) we have been chary about pressing the point (cf my telegram No. 664) since we assumed that behind the warning lay the threat to return these people fercibly against the opposition of the Government and we have frankly never been able to understand how this could be effected, having regard to the attitude of the United States and the present state of our relations with Italy. His Majesty's Government would presumably not contemplate dumping these people by force and stealth on the Italian beaches.

- 4. Diplomatic approach to the problem in Italy would of course be greatly simplified if the objective were limited to seeking the assurance of the Italian Government that they would take back illegal immigrants proved to have embarked in Italy. Although they always seek to place the whole blame for Jewish Illegal immigration on the policy or complaisance of the Allies, and the activities of U.N.R.R.A. and A.J.D.C., the Italians have undoubtedly a guilty conscience about the weakness and corruption of their administration which makes the Jewish task so easy. While the Italian Gevernment certainly would not object to our demanding that they should take back these people, I have no hesitation in saying that they would reject the demand out of hand. The only hope of medifying their refusal would be if we could accompany our demand with some practical scheme whereby the Jews, on return to Italy, were taken entirely out of Italian hands and conducted under guard by His Majesty's Government or some United Nations agency back to Central Europe and effectively prevented from re-entering Italy.
- 5. The Italians can be expected to develop all the French objections to taking back these Jews into their own country with the added force that while the French might reasonably be expected to be masters in their ewn house defeated Italy is in a much weaker position to [gps. undec.] Jews and put in their proper place various agencies (Allied authorities in French and American Zenes of Austria U.N.R.R.A. and A.J.D.C) who are actively supporting the movement. As I have said before the Italians are used to being ordered about by His Majesty's Government and others in unison but are ne lenger disposed to take their orders from us alone in a pelitical matter of this sert which they believe te affect their vital relations with the United States. I have reported the hints which the Ministry of Foreign Affairs have given us about the very powerful pressure brought to bear on them from the other side (my telegrams Nes, 1129 and 1097). I am therefore net sure that you are right in this connexion in saying that Italy is the Mediterranean country least able to resist our pressure.

EHIGO EUSSI

- With regard to the alternative question in paragraph 3 of your telegram under reply, it would certainly be most unwise to take Italian acquiescence to the return of the Jews for granted if what you have in mind is that we should send a ship into an Italian port and expect the Italians to acquiesce and co-operate in the disembarkation of Jews (for which force would presumably be required) and to make arrangements for their future care on Italian soil. As explained above the Italians have studiously refrained from reacting to our previous warnings and your reference to their not appearing to have reacted strongly is I am afraid not correct. I think their silence has been simply due to their hope that we would not press our threat and their disinclination to meet further trouble half way on this already very contentious question.
- To sum up, if in the light of the foregoing you decide to instruct me to demand an assurance that the Italian Government will take back illegal immigrants I am sure it would be wise to consider in advance what our next step would be in the event of their certain refusal. If we made the demand unsuccessfully and left it at that we would lower our prestige and encourage the Jews to the further use of Italy as a channel. suggest therefore that our demand ought to be accompanied by a scheme for the subsequent disposal of returned Jews. Further, the enforcement of some measure which would clearly be objectionable to the Italians might well destroy their present fairly co-operative spirit. I do not think that we ought to adopt the alternative course of "assumed acquiescence" without being prepared to go through with the forcible disembarkation of Jews on Italian soil against Italian obstruction which would be a grave business with repercussions outside the field of Anglo-Italian relations. Cases such as that of the Anal where we might be able to tow the ship into an Italian harbour and leave her there immobilised would form the exception where we might be able successfully to present the Italians with a fait accompli.
- 8. I am much obliged for the message in paragraph 5 of your telegram and will speak to the Italian Minister for Foreign Affairs in the sense directed on the first suitable occasion. I am convinced that the only real hope of controlling the use of Italy for illegal immigration lies in a stiffer control of the frontier

between

-4-

between Italy and the French zone of Austria. I am making fresh representations on this point to the Italian Government and hope to report shortly.

9. With regard to your paragraph 6 the fact that the "President Warfield" has applied for bunkers suggests that she has not yet given up the struggle.

Foreign Office repeat to Paris and Washington as my telegrams Nos. 104 and 220 respectively.

[Repeated to Paris and Washington.]

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E 47/5/48/31

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The sorrest of British adventures'

HE English are, with cavil, the nicest enemies the Jews have ever had.

This is because they are the first political enemies Jews have flushed in 2,000 years.

Last political enemies of the Jews were the Romans, who also coveted Palestine.

I imagine they, too, were rather nice—as Jewish enemies

In between the Romans and the English, the Jews have staggered through Europe with the whoop of dementia at their

of 6,000,000 Jews is no black other people's soil.

It is the rhythm of Jewish tine seems to me the sorriest of wealth of the English character history in Europe since the its adventures. For it is an ad-Babylonian dispersion in

B.C. 450. But it is the finale of that rhythm. There will be no more Jewhunting in Europe. For the Jews have decided to go home. Most of the Jews in the world are of one mind in this matter—

that the Jew can no longer rely on his fret-ful and eyerolling European host as an address and a friend. German

mania assassinated 6,000,000 Jews, but the rest of Europe stood by — without an official word of condolence, let alone a cry of outrage for the deed done.

At the Moscow Conference during the war. at which England, Russia, and the United States drew up a list of German crimes to be punished, some 60 separate categories of victims were listed.

The murder of the 6,000,000 Jews was overlooked. It

didn't make the grade as a crime in the war councils of the democracies. has remained curiously alive

I mention this not by way of during its Empire - building reproach, but explanation. It is the explanation of why the surviving Jews of Europe and their cousins, such as myself, do not consider Europe a happy land for Semites and why we've all no to the belief that the Jews

whose now notorious "Letter to the terrorists of Palestine," printed in America as a fullpage advertisement, is reproduced on the right.

The Daily Mail asked Hecht to explain to British readers his violent campaign to inflame his own countrymen. He cabled this article, with which The Daily Mail profoundly disagrees—but prints in full as it was written.

The Dally Mail will print a reply to Ben Hecht by Gershon Agronsky, Jewish Editor of the "Palestine Post."

bright as I am.

The recent German massacre ban homelands for their kith on in Palestine seems a wretched one, for it stakes the greatest of But England's grab for Pales- England's assets—the spiritual

> venture not on a grab for another bit of land. against a Gov- It is not only I who am aware ernment but of this fact. The English who against moral run the country's propaganda and humane machine are apparently fully as forces which, by the way, are iust as much

anybody else's. I don't know what the English Colonial Office fancies its stakes to be in Palestine, what treasures and powers it circus acrobat and his life hopes to win for the old Union Jack by knocking out the first Hebrew resurgence in

At 15 Ben Hecht was a

At 53 he's a vitriolic,

He was born in New York

Zionist volcano still with a

touch of the carnival huckster.

City on February 28, 1894,

son of Joseph and Sarah Swernofsky-Hecht, immigrants

At 16 he started work on the "Chicago Journal"; four years later he was on same

city's "Daily News," writing a World War I. daily column.

Berlin, where he wrote his first novel, "Erik Dorn," a book of mockery and pessim-

ism which critics hailed as

opening shot from the armoury

But he won his greatest

Then to Hollywood at

£1,500 a week as a writer for

Today, backed by his huge earnings, he sits in a 160-year-

old sumptuously furnished country house penning violent

He is currently sworn to

raise £250,000 by July 4 to-

aid Hebrew resistance

fame from the rough, realistic newspaper play "The Front

of another Zola.

Sam Goldwyn.

Palestine.

attacks on Britain.

Page."

From Chicago he went to

from Southern Russia.

has been spangles and saw-

dust ever since.

England's as

1,500 years. I do know what it stands to lose — and what it is losing daily. This is the good name of England.

The The good name of the English has been one of the paradoxes modern history.

Politically it has had almost no existence at all. For it is difficult to conquer a fourth of the world's area with merely a good name. Cutlass, cannon, and a high - de - ho r u thlessness are better colony-makers.

Yet the good name of England

It has been kept alive by the humanity of the English people and by the eloquence of their spokesmen.

To me the English adventure

One way to get by with murder is to proclaim to the world that your victim was a cad and a scurvy fellow. The Germans

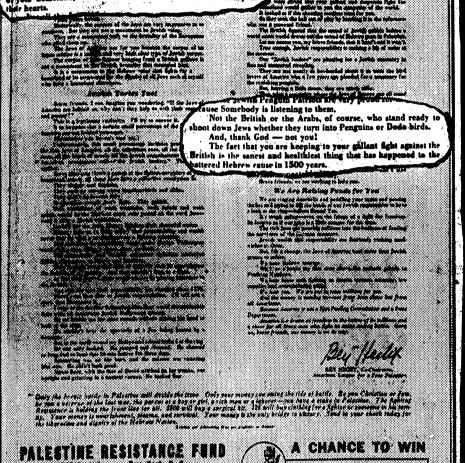
brave little army of Palestine of its good name—except that it knows its own is in the balance?

offered this as their apologia for murdering 6,000,000 Jews. The English aren't Germans, nor yet murderers. They're engaged only in the shabby and transparent business of brushing aside the human and moral rights of the Jew (which they once applauded and guaranteed) for Colonel Blimp's sake.

A ND they're doing this brushing aside in a fairly muddled British manner.

I have no fault to find with the British conduct of their war against the heroic Hebrews of Palestine—despite its few minor atrocity trimmings.

I am surprised only at the stupidity of English propagandists—who think they can win such a war by barking hysteri-Why else has official England cally that the enemy has no sought so desperately to rob the right to fight.



Letter to the Terrorists of Palestine

61809

GERSHON AGRONSKY

Editor of the Palestine Post

EAR HECHT,— This is indeed the strangest of rôles for me to appear to be defending Britain in her actions against Jewry and Palestine!

Every issue of the newspaper which I direct is witness to my antagonism against the British police since the White Paper of 1939 and the expression of resistance to what I regard as the blights and restrictions of that policy.

RITTEN

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But I wish to reply to your "holiday hints," and, incidentally, I will not apologise for being personal about you—or about

To recapitulate the main points of your article in yesterday's Daily Mail:

First, you say the British are the first political enemies the Jews have had in 2,000 years—since the Romans.

Second, that some Jews believe it is possible to achieve nationhood by talking themselves into it, whereas you believe in fighting for what you want.

Third, you say that British Empire expansionism in Palestine is a sorry adventure, as it is directed against moral and humane forces.

Fourth, Britain, according to you, I have often wondered whether

adopted the German propag a n d a factic of calling on the world to witness her victim is a cad, etc.

Fifth, you find fault in no the British conduct of the war against "heroic Hebrews,' but are surprised at the stupidity of British propa-gandists who think they can win that war by bark-ing that the enemy has no right to fight.

This cruel summary inevitably robs your original contribut i o n of its pun-gency, but as I am not interested in debating points or catch in g you out where your type-writer slipped in syncopating Anglo-Jewish relations, the in fact, recreated a Jewish civilisation and established the very moral and humane forces you brag about and your streamlined technicians cash in

Three generations of Jewish pioneers made the modern Jewish Palestine, and these pioneers do not kid themselves that they are "herolo Hebrews," despite the anguish of unending set-backs.

They are too busy, Hecht, for gaudy self-adulation.

If they are making history by breaking bad laws such as restricted immigration, it is not because they consider defiance clever or dramatic.

They consider bringing one miseryfilled hulk after another from Europe's Jewish hells to the Promised Land to be the only alternative to acquiescing in the wicked immigration quota.

These "talkers," as you call them, have, however, brought 27,000 Jews in 25 wretched bottoms to Palestine in one year, compared with the one yacht your freedom fighters brought here (graced, of course, by your own name).

am a Jew who felt mortified and betrayed by British propaganda disingenuously making out these refugees to be criminals; but attacking a specific smear is one thing, and squalid intrigue and frivolous accusations a r e

Or

fools or think

every b o d y else is. Do y o u believe

the bigger the

whopper the readier it is believed?

think twisting

the lion's tail

is it self

enough to

cover and

excuse any form of hi-jacking at the expense of a

tortured people like

this what

the Jews?

do you

'Heb-

THOUGH Gershon Agron-

sky and Ben Hecht are both Jews, they differ in one important respect. Hecht has never been to Palestine; Agronsky has been there 23 years.

Hecht is still American. Agronsky gave up American citizenship so that when he wrote editorials in "The Palestine Post," Jerusalem, talking about "We Jews..." it would mean "We Palestinian Jews" instead of "We American Jews."

Agronsky, now 53, is editor and managing director of the Middle East's biggest circulation English language newspaper.

He served as a sergeant in a U.S. Jewish regiment in World War I. He is aggressively Zionist, and a close associate of Chaim

Weizmann.

you know of Palestine who only Broadway know? I first saw your
pseudoMessiah,
Peter Bergson, at San
Francisco

when I.N.O. was born. There I met him and his high-pressure lobbyists and salesmen. I left feeling I

ONDON 19

Editor of the Palestine Post

EAR HECHT,— This is indeed the strangest of rôles for me to appear to be defending Britain in her actions against Jewry and Palestine!

Every issue of the newspaper which I direct is witness to my antagonism against the British police since the White Paper of 1939 and the expression of resistance to what I regard as the blights and restrictions of that policy.

But I wish to reply to your "holiday hints," and, incidentally, I will not apologise for being personal about you—or about myself.

To recapitulate the main points of your article in yesterday's Daily

First, you say the British are the first political enemies the Jews have had in 2,000 years—since the Romans.

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This cruel summary inevitably robs your original contribut i o n of its pungency, but as I am not interested in debating points or catching you out where

your typewriter slipped in syncopating Anglo - Jewish relations, the crude five-point summary will You forgot, however, that opposi-

tion is one thing, unscrupulous smearing is another.

Execration of rule by force is one thing, lying and cheating is another.

When you say that within two years of the end of Hitler's war the British are Jewry's first political enemies since the Romans, you're talking rubbish —and know it.

If you don't, you're parroting somebody who has sold you a parody of Jewish history, and I advise you to swap tutors.

Not less nonsensical is the suggestion that Jews who are not Peter Bergsonites or Ben Hechtites believe they can achieve nationhood by talking themselves into

These "talkers" you despise have,

in fact, recreated a Jewish civilisation and established the very moral and humane forces you brag about and your streamlined technicians cash in

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" Hebyour "Heb-rews" are fools or think every b o d y else is. Do y o u believe the bigger the whopper the readier it is believed?

dо think twisting the lion's tail is itself enough to cover and excuse any form of jacking at the expense of a tortured people like the Jews?

Is this what you know of Palestine who only Broad-way know?

I first saw your pseudo Messiah Peter Berg-son, at San Francisco when I.N.O. was born.

There I met him and his high-pressure lobbyists and salesmen. I left feeling I had encountered a new phenomenon in Jewish life—a Shabbetai Zvei who was 99 per cent. Al Capone.

If you find this obscure, ask Hillel called Peter. Kook called Bergson.

You might also ask him whether the devastating Talmudic crack about "He who wants to lie should ensure the evidence is distant" is the only precept out of the monumental Jewish code he still follows.



Nobody in Palestine would take notice of your propaganda— which, like your hero in "Jew in Love," only shows how much you and your smug kind are in love with yourselves—if its vicious ness resulted only in boxoffice receipts.

But when you tell the terrorists in Palestine that Jews in America "Make a little holiday in their hearts" every time they "let go with their guns or bombs," you are making yourself responsible for a criminal insanity that is killing Jews as well as Britons. You have the grace to add: "Not all Jews, of course.

Won't you have the decency to admit, in fact, it is only the self-styled "Hebrews" who incite young Jews to kill and be killed while keeping a safe distance—some 6,000 miles — between themselves and the scane of martyrdom of their dupes?

PUBL I C RECORD OFFI CE 809 LON DON

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Cutting dated 28' MAY 1947.

THE CASE OF MR. HECHT

WHEN I'm writing propaganda, I know exactly what to do. I just talk. Arouse and excite the reader and make him fighting mad. .:. Writing propaganda is like falling in love with yourself and the veiled wonders in your own brain. While I write, I grow mystic. A feeling of great power comes over me.

▲ It is both ironical and tragic to find that we have had to wait for a Jewish writer to speak of himself and his own ideas in order to obtain what will hereafter mink as the classic short description of the Fascist technique in propaganda, and of the manner in which it corrupts the propagandist no less than it deceives his dupes. The words quoted might have been written by Goebbels in his private diary. In fact they were said by the American playwright, Ben Hecht, to a reporter from this newspaper in New York.

Mr. Hecht was explaining the point of view which induces him, as a leader of the "American League for a Free Palestine," to seek funds and support for the Palestine terrorists by a campaign which extols robbery and assassination as the proper means of achieving a political end. "I tell the terrorists to kill British troops," he said.

which Mr. Hecht is the practical disciple of the philosophy which martyrised at least six million of his people. He has learned, when telling lies, to make them as big and outrageous as possible.

It would be a relief to be able to rignore this man altogether with the single thought that this pent-house warrior would gain at least the rag of respect he now lacks were he to join the gangs he incites from a safe distance.

▲ But Hecht deserves further consideration as an extreme and almost an unnatural example of the perpetuation of Fascist modes of thought in a world which has spilled its blood and treasure to destroy those modes of thought for good. Gross chauvinism, distortion of history, indoctrination of children, preference for solutions through violence, race-pride, the stoking-up of hatred between nations, indifference to the sanctity of human life, and the justification of the means by the endit is amazing to see how in the course of a single conversation Mr. Hecht bore living witness to every one of these typical marks and tenets of Fascist ideology.

Not the least of Mr. Hecht's illusions is his claim to speak for the Jews of America. He and his League have been denounced and repudiated by the most representative Jewish and Zionist organisations in all countries. And still he is neither a fool nor a knave by nature, but a writer of recognised ability who certainly regards himself as a democrat.

When such a man says:

Put with culting Of 7/5 when Wh. return

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Nothing to be Written in this Margin.

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like falling in love with yourself and the veiled wonders in your own brain. While I write, I grow mystic. A feeling of great power comes over me.

▲ It is both ironical and tragic to find that we have had to wait for a Jewish writer to speak of himself and his own ideas in order to obtain what will hereafter mank as the classic short description of the Fascist technique in propaganda, and of the manner in which it corrupts the propa-gandist no less than it deceives his dupes. The words quoted might have been written by Goebbels in his private diary. In fact they were said by the American playwright, Ben Hecht, to a reporter from this newspaper in New York.

Mr. Hecht was explaining the point of view which induces him, as a leader of the "American League for a Free Palestine," to seek funds and support for the Palestine terrorists by a campaign which extols robbery and assassination as the proper means of achieving a political end. "I tell the terrorists to kill British troops," he said.

There is another respect in which Mr. Hecht is the practical disciple of the philosophy which martyrised at least six million of his people. He has learned, when telling lies, to make them as big and outrageous as possible.

A It would be a relief to be able to ignore this man altogether with the single thought that this pent-house warrior would gain at least the rag of respect he now lacks were he to join the gangs he incites from a safe distance.

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▲ Not the least of Mr. Hecht's illusions is his claim to speak for the Jews of America. He and his League have been denounced and repudiated by the most representative Jewish and Zionist organisations in all countries. And still he is neither a fool nor a knave by nature, but a writer of recognised ability who certainly regards himself as a democrat.

When such a man says:
"We can't help it about the lives"; speaks, in near obscene terms, of the power lusts which intoxicate him as he writes propaganda; and asserts that "Britain is copying tactics from her friends, the Nazis"; then everyone must recognise and take warning that Hitler's ghost still stalks the earth, and, with an ultimate twist of cunning, may choose even Jews, unbalanced by the cruelties he committed when alive, as the vehicle for his life-afterdeath.

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Deafte Hon. M.M.C.

War Office.

(From Mr. Garran)

Restricted.

(sqd.) P.G

agreed at a

My dear Charteris,

Major Charteris, OFE Big. Calthorpe has asked at the Official Committee on Illegal Immigration that we should confirm the reply which Beith gave at the Committee to the point raised in your letter to me No. MO4/BM/2107 of the 2nd June the legal position with regard to escorting

illegal immigrants back into the territorial waters and territory of the country whence they embarked under a British armed guard

We feel that for the following reasons this is a point which would not assume practical importance. If Ministers decide to adopt the policy of returning illegal immigrants whence they came, this policy will be carried out either with or without the consent of the country to which the illegal immigrants are being returned. be taken (or arranged) to include the carrying of armed guards into territorial waters or on to the territory of that country. action is taken without the consent of the country concerned, the total action of returning the immigrants is a much more serious cause of dispute than the carrying of a few guards into territorial waters and, being the greater, it includes the less. We shall then be concerned to defend our action as a whole and not this one particular aspect of it.

Frem: Major The Hon M.M.C.Charteris, O.B.E.,

WHITEHALL, S.W.1.

MO4/BM/2107

2nd Jun 47.

Dear Janan. We spoke this morning about the difficulties which might arise if we put British troops, as guards, on board ships carrying Jewish illegal immigrants back from

It appears from Palestine telegram No 1090, Top Secret, that there is insufficient evidence in the case of the ANAL to warrant a return of the batch of immigrants on board her. The question will, however, undoubtedly arise again, and it is clear that we should know how we stand.

Palestine to the foreign countries from which they sailed.

As I see it the problem is "Can transports used for carrying illegal immigrants sail into the territorial waters of a Foreign power with illegal immigrants and British soldiers as guards on board?"

Perhaps you will consider the question and let us know.

I am sending a copy of this letter to Higham of the Colonial Office and Dodds of the Admiralty who may also wish to comment.

I.P. Garran, Esq., Eastern Department, Foreign Office.

Jenus bin cerely Monteur

OUT FILE

FOREIGN OFFICE, S.W.1.

(E.4724/48/31) Restricted. 1st July, 1947.

My dear Charteris,

Calthorpe has asked at the Official Committee on Illegal Immigration that we should confirm the reply which Beith gave at the Committee to the question raised in your letter to me No. MO4/BM/2107 of the 2nd June, regarding the legal position with regard to escorting illegal immigrants under a British armed guard into the territorial waters and territory of the country whence they embarked.

We consider that for the following reasons this is a point which would not assume practical importance. If Ministers decide to adopt the policy of returning illegal immigrants whence they came, this policy will be carried out either with or without the consent of the country to which the illegal immigrants are being If the country's consent is received, this returned. consent can be taken (or arranged) to include the carrying of armed guards into territorial waters or on to the territory of that country. If action is taken without the consent of the country concerned, the total action of returning the immigrants is a much more serious cause of dispute than the carrying of a few guards into territorial waters and being the greater, it includes the less. We shall then be concerned to defend our action as a whole and not this one particular aspect of it.

Yours sincerein

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(P. Garran)

Major
The Honourable M.M.C.Charteris, O.B.E.,
M.O.4.,
War Office.

RECORD

POREIGN OFFICE, C. W. 1.

(E. 4724/48/31).

2nd July, 1947.

RESTRICTED.

My dear Charteris,

Brigadier Calthurpe asked at the Official Committee on Illegal Immigration that we should confirm the reply which Beith gave at the Committee to the question raised in your letter to me No. MO4/BM/2107 of the 2nd June, regarding the legal position with regard to escorting illegal immigrants under a British armed guard into the territorial waters and territory of the country whence they embarked.

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Yours sincerely

(F. Gar an)

The Honourable M.M.C. Charteris, C.B.E., N. O. 4. War Office.

Major

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German Department

The standing and departmental committee on Jewish illegal immigration has invited the Foreign Office to prepare, in conjunction with M.I.5., a note on the activities of the American Joint Distribution Committee in Europe in connection with this traffic. Could you let us have what information on this subject is available to you or to the Control Commission?

13. Bours

(J. G. S. Baith) 7th May, 1947

I have AS 400 An for the House to Signal Bulin for additionial hipmailin TI will sondit ner 6 Ford when it Annives. VELLIWE

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Lord Jellicoe (German Dept.)

I attach three copies of a memorandum summarising what evidence is available from our own files and from Chatham House Press Archives on the American Joint Distribution Committee's activities in Europe.

There are omissions from this:

- a) M.I.5 material, which is important:
- b) material which may yet be supplied by the Control Office (now F.O.German Section);
- c) any material which C. Division/may yet succeed in finding;
- d) any material which may come from Refugee Dept.

Despite these omissions, I think it will be useful to you to have the memorandum as a basis on which to work.

A.R. Walmsley
Research Dept.
16 May 1947

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TOP SECRET

AMERICAN JEWISH JOINT DISTRIBUTION COMMITTEE

Its Share in the Illegal Immigration of Jews into Palestine

Summary.

The Committee has the organisation funds and equipment needed to run an illegal Jewish traffic in Europe. Its funds appear to be linked with those of certain agencies engaged in this practice but on the surface the Committee keeps aloof from Zionist agitation or the general activities of the Jewish Agency for Palestine. It supports the desire of Jews to reach Palestine although it has only indirectly spoken in support of illegal immigration. The very scope and completeness of its organisation, and the fact that it assists legal emigration, make it difficult to detect. Where it oversteps the law. There is, however, some evidence to show that it does so and that it is engaged particularly in passing Jews along the route Hungary or Prague - Austria (Graz?) - Italy via Milan - Palestine.

Part I: the "Legal" set-up

General Organisation:

The Committee was formed in 1914-1915 and is ostensibly a general welfare organisation for the relief of Jews all over the world. It is not concerned purely with Displaced Persons and might well encourage the movement of Jews who were not actually refugees from any country where prospects of employment etc. were poor. It is not merely a post-war relief committee or one set up during the present Palestine crisis.

Its headquarters are at 270 Madison Avenue, New York. It is not known here whether any other Jewish Organisations concerned with illegal traffic are centred in the same building. That of the United Jewish Appeal is at 342 Madison Avenue. Its chief officials seem to be mainly fairly well known in American business and legal life. They would probably bie in a position to raise additional funds other than those accounted for in the Committee's reports. (A list of officials is attached at Appendix B) Nothing, however, is known of Joseph J. Schwartz, the European Director of the Committee (except that until 1939 he directed the Brooklyn Federation of Jewish Charities). He is the most active member in Europe, travels widely and has his H.Q. in Paris. A suggestion that he was involved in illegal traffic is made in the "Daily Telegraph" of 3 December 1946. Purporting to give extracts from a U.S. Senate War Investigating Committee report, the "Daily Telegraph" states: "General McNarney...said he believed Mr. Schwartz...would admit that they (AJDC) were furnishing transport." Two other junior officials are mentioned in Intelligence reports on illegal traffic (see below).

Connection with Other Agencies:

No case has yet been found of officers of the Committee belonging also to the Jewish Agency, the Hebrew Committee of National

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/ Liberation,

Liberation, the American League for a free Palestine etc.
Buth such cases may exist. The only link with the Jewish
Agency which has been traced here is in a report from Jerusalem in the "New York Times" of 25 February 1947. This
said: "The Jewish Agency for Palestine and the American
Jewish Joint Distribution Committee are launching an educational and vocational project for Jewish youths and European DPs. The announcement was made by Eliahn Dobkin, member
of the Jewish Agency Executive in charge of emigration affairs."

Public funds for the Committee come almost entire, according to frequent committee statements, from the United Jewish Appeal. Advertisements in the American press show that others who benefit from this appeal are:

a) the National Refugee Service;

b) the National Jewish Welfare Board;

c) the United Service for New Americans and prin-

cipally the

d) United Palestine Appeal which provides for the Jewish National Fund and the Palestine Foundation fund for the settlement of Jews and purchase of land in Palestine.

An Intelligence report of 26th February 1947 states:

"It is known from a delicate source that a prominent official of the "United Palestine Appeal' indignantly denies the claim of the Palestine General Federation of Jewish Labour to be responsible for financing illegal immigration, claiming that this is the supreme responsibility of the Jewish National Fund and the Palestine Foundation Fund."

In this case, it is the more surprising that out of 80,000,000 dollars collected by the United Jewish Appeal in the first 10 months of 1946 as much as 50,000,000 dollars was allocated to AJDC. In 1947 the Committee plans to raise 122,000,000 dollars for use in Europe. Presumably, most will come from the Current United Jewish Appeal for \$\%/170,000,000.

It cooperates closely with U.N.R.R.A. particularly with Mr. Herbert Lehmann, and with the Central Jewish Relief Committee.

Expenditure:

The enormous funds at the disposal of the Committee have risen by leaps and bounds since 1943. In 1945 the chairman said appropriations were probably the greatest of any private relief agency.

1943 \$\ 10,600,000 for overseas work 1944 \$\ 10,459,472 " " "

(first half)

1945 # 28,675,475 "
The bulk spent as follows:

1,704,884 in France

1,704,884 in France 2,215,019 in Belgium COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

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in the Netherlands
3 312,000
$\mathbb{1}26,745 in Yugoslavia
 728,724 in Greece
          in Czechoslovakia
  586,081
1,997,705 in Poland
4,126,059 in Hungary
          in Rumania
4,209,769
          in the Soviet Union
2,043,581
          in Switzerland
1,919,376
          in China and
1,216,000
           smaller sums in other countries
```

(Supplement to Annual Report of AJDC for 1945)

1946 \$ 58,000,000

1947 needs estimated at \$\mathbb{1}22,000,000

Activity:

The Committee appears to have representatives in every country in Europe as well as in Turkey, Palestine, W. Africa and S. America. Even during the war, it gave relief to Jews in every occupied country in Europe largely through neutral sources. Its work in Europe is largely outside the area covered by U.N.R.R.A.. In December 1945 the Committee stated that half the 1,500,000 Jews left in Europe were directly dependent on the Committee for assistance and the remainder looked for some assistance.

Part of its work is to organise legal emigration and it apparently has ample motor transport.

In the last half of 1944, 8,000 Jews were brought to safety, mostly to Palestine. In July 1945 the Committee stated that about 3,000 Jews had been transferred from Austria to Italy and would be helped to emigrate to Palestine. The Committee is quoted in January 1947 ("New York Times", 13 Jan.) as stating that during 1946 25,000 Jews had been helped to emigrate from Europe, some to "waiting areas" in France and Scandinavia but 15,000 of them to Palestine. The total official quota for Palestine for 1946 was 18,000 but a large number of these were illegal immigrants deducted from the legal quota figure. Official figures for 15th December 1945 - 14th October 1946 show that of 15,000 Jews admitted to Palestine on the quota system, 9,206 were illegal immigrants. Even taking account of arrivals at the end of December 1945 and the last two months of 1946 the figures given by AJDC seem enough to prove that "help" of some kind was given to illegal immigrants.

Immediately after the end of the war the Committee's work was mainly direct relief, provision of supplies etc. Since November 1946, however, the Committee announced that in Germany particularly this phase was over and that one of long-term care had begun. The principal feature of the plan is the training of Jews in DP camps to fit them for resettlement in other areas. In most camps AJDC has worked with UNRRA but in Austria and Italy some camps seem to be run entirely by AJDC. Their training work is obviously well designed to prepare Jews for life in Palestine.

Public Attitude..

Public Attitude to Emigration to Palestine:

Although spokesmen of the Committee are cautious and do not openly indulge in anti-British propaganda, they clearly support the movement to Palestine.

Mr. Schwartz said in January 1946:

"By far the largest percentage of displaced Jews in Germany must go to Palestine."

("New York Times", 26 Jan. 1946)

Joseph Silber, Regional Director in Austria said in February 1947 that

The 30,000 Jewish DPs in Austria must be resettled abroad before the American forces left Austria or they would face a new wave of anti-semitism.

Other officials said that

emigration, particularly to Palestine was the only real solution for the future of 220,000 additional Jewish DPs in camps and settlements throughout Germany and Italy.

Mr. Schenzzzsaid

Mr. Schwartz said that

75% of the Jewish DPs in Germany looked to Palestine as their only future home

Schwartz added that

"for all the Jewish population (Note: not only DPs) (of Germany, Austria and Italy) Europe is dead... and they look overseas for their future life."

The admission of 100,000 "stateless" Jews to Palestine must be the first step in any real solution of the problem of Jewish displaced persons in Europe.

Director in Italy

Jacob Erobe said

that 27,000 Jewish refugees in Italy were preparing for immigration because of unemployment.

(New York Times, New York Herald Tribune 5 Feb., 1947)

Dr. Schwartz, speaking in Los Angeles on 30th March 1947 predicted that

Jewish refugees in Europe would increase their attempts to run the British gauntlet into Palestine. "It is a baffling problem, a blot on the conscience of civilisation, to find, two years after the peace, 230,000 Jews still living behind barbedwire in DP camps. Those who can will go to Palestine, legally if they can, illegally if they must."

("The Voice", 28 March, 1947)

/ Part II:

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Part II: Illegal Activity

It is obvious that AJDC is in a unique position to organise illegal traffic.

"The Daily Telegraph" of the 3rd December 1946 reported that the Senate War Investigating Committee strongly suspected AJDC of financing the amigration of Jews from Eastern Europe to the United States zone of Germany but that representatives in Vienna and Paris had denied this.

The only important published item is contained in a "Daily Telegraph" article of 5th February 1947 (extracts attached as Appendix A). This gives a fairly detailed account of how Jews are helped from Austria to Milan and are there dispersed to U.N.R.R.A. or AJDC Camps. Some of these AJDC camps in North Italy are near the shore and the inmates slip away at night to ships waiting off the coast. "The Daily Telegraph" report is considered by Intelligence sources to be reasonably accurate. Other material comes from Intelligence sources but some of this may be mentioned here in connection with the "Daily Telegraph" report.

The Regional director Jacob Trobe is working in Milan. Recently a number of Jews were arrested at Via Unione 5 known to be the collecting point for Jews from Austria; only a few had proper documents. Trobe protested to the police at the arrests. It is perhaps more than a coincidence that 4 ships used for illegal migration are owned by a company in Milan according to an Intelligence Summary of March 1947.

Working back along the route, we find that in <u>Graz Intelligence</u> reported in 1946 that an AJDC official Mr. Herbert Yantian was "extremely interested in illegal traffic".

A secret report of 6th January 1947 referred to the illegal movement of a Jew from Yugoslavia to Czechoslovakia. Once in <u>Prague</u> he reported to the "American Joint Committee for Jewish Refugees" (presumably AJDC?). This committee sheltered him and then sent him on to <u>Graz</u> together with other refugees. He was then sent to <u>Milan</u> and settled there.

A further Intelligence Summary for July 1946 stated that'the "Brecha" Organisation (engaged in illegal traffic) in Central Europe had its focal point inz Prague which is the Centre for Jews from Poland, Russia and Czechoslovakia. Milan would appear to be the focal point of the organisation in North Italy. Brecha seems to work in particularly close collaboration with AJDC.'

A report of June 1946 also showed that in Hungary there was further confirmation that the AJDC is going beyond its charter as a welfare and relief organisation by assisting the movement of Jewish DPs on their way to Palestine.

M.I. 5 can probably produce considerable evidence to show that officials of AJDC dwa are definitely engaged in illegal traffic. It will hot be so easy to prove that they do so with the connivance of the chief officials of the organisation.

Research Department, Foreign Office, 15 May 1947.

Appendix A

THE UNDERGROUND ROUTE TO PALESTINE VIA ITALY

- from -

Leonard Bertin

Daily Telegraph Special Correspondent

Daily Telegraph, 5 February 1947

Milan, Tuesday.

"Unrra in Italy exists to assist emigrating Jews to the best of its ability, and that help is unconditional. In an Unrra camp a refugee is free to come and go as he pleases. He enjoys a privileged sanctuary which almost amounts to extra-territoriality. Italian police may search only after permission has first been obtained from Rome. Further, he is at liberty to change camps whenever he likes.

Ample Funds:

It is easy for an outside organisation to profit by this, and that is how thousands of Jews are moved across Europe, clothed and fed by Unrra, to the places where they are to embark.

How does this great emigration organisation work? It is simple enough, for the underground movement has ample funds at its disposal.

There is no set route by which these refugees enter Italy. There are dozens of ways through the mountains, and they are all utilised.

At all strategic points along the Austro-Italian frontier houses and villas have been rented by the organisation. Using these as centres group-leaders cross into Austria and collect a prearranged number of prospective emigrants, men, women and possibly children.

There is no set plan for bringing them back. The group-leader has all the money he needs. He has been trained in a special school to study the conditions, geography, weather, composition of party, attitude and integrity of local frontier guards in the area where he intends to make the crossings.

On arrival in Italy the group may be told to stay the night in one of the hired houses, or to push on. Sometimes a lorry will be waiting to take them to Milan. Occasionally the group-leader will buy them all tickets on the train.

Milan H.Q.:

However they travel, their destination is almost always the same, a house in Milan, Via Unione 5, headquarters of the Central Refugee Committee, a body which has more influence on these refugees than Unra or any other organisation, official or otherwise. There they are interrogated, classified, and provisionally allotted to camps.

Unrra officials, if questioned, will tell you, "Our instructions are quite clear: if they are Jewsthey are automatically eligible, and we must accept them."

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Appendix A (contd.)

In the last three months there has been an enormous influx of Jews into Italy, and the camps are seriously overcrowded. All have come without documents.

On reporting at Unrra H.Q. in Milan each refugee is carefully interrogated as to his identity, past, education, professional capabilities, and his ideas about the future.

They are then passed on to one of the transit camps in the city, where they are redocumented, issued with clothing, medically inspected and given ration cards entitling them to three good meals a day, amounting to 2,400 calories.

Camps for Jewish displaced persons in Italy fall into two categories. There are the Unrra camps, five in the North-West and six in the South. These have a quota of static inmates, chiefly tose who wish to go elsewhere than Palestine, but are mainly transit camps.

Training Camps:

There are also the camps administered by the American Joint Distribution Committee co-ordinating the work of all American Jewish relief organisations, and collaborating with the Central Jewish Relief Committee and Unra.

This second group of camps, known as Hachsharot, of which there are at least 28 housing 4,000 in the North of Italy alone, are training camps, and are entirely under Jewish supervision, but benefit from Unra supplies.

In these camps Jews are trained in engineering, carpentry, agriculture, politics, and so on. The idea is to prepare them to take a useful part in the activities of the Jewish community when they eventually arrive in Palestine.

Other Hachsharot serve less laudable purposes. There is the one at Bacoli, on the northern tip of the Bay of Naples, once the luxury villa of a Fascist film-magnate. It has its own boathouse, forming the central hall of the villa, from which operates a motor launch that can carry 30 people. More than once that launch has made the trip, fully loaded, to a ship standing off the coast in the darkness.

There are also a number near Bari, others near Genoa, and one near Lecce, on the heel of Italy, which is used in particular for the route to and from Greece.

Political Centres:

Hachsharot are carefully classified according to their objects, and the persons in them. There are the Machleket, or political centres. Of these some are reserved for the Somer, or Jewish Communist party.

Many of the men and women in these have come from the Russian zone, and some of them say that they served in the Russian Army after Poland was overrun at the beginning of the war. Many of them declare they were very content under Russian rule, but preferred to go to Palestine, where they hope to set up eventually a Communist State.

/ Others,

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Appendix A (contd.)

Others, not so often found in Somer camps, speak of indirect Jewish persecution. Anti-Semitism, they say, is punishable by death in the Russian zone, but when Jews were found guilty of small crimes they often received extraordinarily heavy sentences, sometimes being sent to Siberia. Others, again, who were happy in the Russian Army, found on being demobilised and returning to Poland that they were no longer wanted in their villages.

Opposite numbers to the Somer party are the Betar, totalitarian in outlook, very belligerent and nationalistic. They, in particular, engage in extensive militaristic training.

The first indication of movements towards the coast is usually the absence of anything up to 300 inmates of transit camps in Milan, followed by corresponding increases in surrounding camps and Hachsharot nearer the sea. Once out of Unrra hands such movements are difficult to follow, but on one such occasion a Hachsharot designed for 140 suddenly increased its strength to 300. A day later there were only six men left in the camp, and nothing to indicate where the remainder had gone.

On such occasions none of the new arrivals know where they are bound for or when they are to go. Suddenly some lorries arrive. Inmates are mustered and a group-leader reads out a list of names of those who are to move, telling them to be ready, say, in 15 minutes, with 10 kilos of baggage.

No explanations are given and there is no argument. Twenty minutes later the whole party will have disappeared in the lorries.

Unrra officials say that over the last six months 75 per cent of the incomers were Poles. At a representative transit camp I visited I found 1,196 Poles, 60 Hungarians, 18 Yugoslavs, 152 Rumanians, 81 Czechoslovaks, 18 Germans or Austrians, 10 Balts and 15 others, in addition to 78 non-Jews of various nationalities....

Attitude to Britain:

In spite of recent Press reports here of anti-British feeling in Unrra camps I learnt that such demonstrations rarely took place, and that when they did they were usually instigated by unpopular minorities estimated at about 2 per cent.

In Hachsharot, however, there is violent anti-British propaganda. Obviously, whatever else these camps may be used for, they form an admirable base and sanctuary for the rank and file of any terrorist movement.

The organisers, however, find it convenient to live in more luxurious surroundings in the villas of the larger cities. There are to be found men who operate under six different names, fully supported by different sets of documents, with four more names in reserve.

There is evidence that these men, in their desire to prepare for every contingency, have even hidden away lorries maintained in excellent condition and secret reserves of petrol amounting to many thousands of gallons." COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

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Appendix B:

Officials of the American Jewish Joint Distribution Committee

Details are taken from Who's Who in American 1944-45 and from the New York Press. In each case the latest known official position is given usually dating from 1946.

BAERWAID, Paul:

Chairman 1943-45 - also a Director of General American investors Corporation, Fideltiy-Phoenix Fire Insurance and Fohs Oil Company; described as "banker".

BECKELMAN, Moses, W:

Has beenworking in Paris as vicechairman of the European executive.

BECKER, James H.:

A vice chairman.

BRICKNER, Rabbi B.R.:

Not actually a member of AJDC but represents the National Jewish Welfare Board and when on a visit to Germany Jan. 1947 went to AJDC H.Q. where he told a reporter that the underground toute by which some displaced persons got away from camps and Germany was "the only saving factor" in a shocking situation ("New York Times", 25 Jan. 1947) He is also on the Action Committee of the World Zionist Organisation, of ZAMERICE Zionist Org. of America etc.

BROIDO, Louis:

Member of the executive committee also: Executive vice-president of Gimbel Brothers, N.-Y.

DEUTSCHE Etta:

Chief Employment Officer U.S. Zone Germany, Nov. 1946 - March 1947.

FORMAN Philip:

A director also: - a judge by profession.

GOLDWASSER I. Edwin:

A vice-chairman.

HYMAN Joseph C.:

Executive vice-chairman.

KAIM, Alexander:

A Vice-chairman.

LEAVITT, Moses W.:

Executive vice-chairman.

bert as he frequently addressed the Committee both when Director of Unra and otherwise)

LEVY, Isaac H.:

A vice-chairman and member of the executive committee.

ITEBERMAN, Albert H.:

Onetime head of the National Council.

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1 2 3 4 5 6 Reference: FO 371 61809

Appendix B (Contd.)

LINDER, Harold F .:

A Vice-chairman.

NADICH, Lieut.-Col. Judah:

Surveyed condition in Europe for AJDC, July 1946.

RESNIK, Reubin:

A representative in Rome 1945.

ROSEN, Irwin:

Director of the Emigration Service.

ROSENBERG, Hames, N.

Hon. Chairman Executive Committee also: a lawyer. Director Palestine Economic Corps. Member of executive committee Ameri-

can Jewish Committee. Chairman Dominican Republic Settlement Association.

ROSENWALD, William:

Vice chairman. also:chairman National United Jewish Appeal Campaign. Trustee-at-large Federation for support of Jewish Philanthropic Society. Vice president Council of Jewish Welfare Funds. Member executive committee American Jewish Committee. One time Director of Sears Roebuch and Co. founded W.R. enterprises 1936. Member Foreign Police Assoc. etc.

SCHWARTZ, Joseph J.:

Chairman of the European executive committee of AJDC.

SCHWARZ, Leo:

Regional Director in Germany.

STHRODER, William J.:

A vice-chairman.

SILBER, Joseph:

Regional Director in Austria.

SLOSS, M.C.:

A vice-chairman.

SULZBERGER, Franz L .:

Vice chairman of the National Council.

TROBE, Jakob:

Regional Director in Italy.

Chairman 1945 -

WARBURG, Mrs. Felix:

WARBURG, Edward M.M.:

an honorary chairman.

WHITE, Frederick C .:

Regional Director in Yugoslavia.

WISE, Rabbi Jonah B.

A vice-chairman also:-editor of the American Israelite.

WOHLHANDLER, Joseph:

Spent 10 months at Belsen as AJDC's welfare worker.

291	E 4741
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Ben Hecht and Thlegal Immigration into

Mr. Lewis Jones of the U.S. Embassy came to see me yesterday and I took the opportunity to draw his attention to the interview with Ben Hecht published in the Evening Standard of 27th May. I suggested that he should read this interview from the point of view of the average British reader. I said that this publicity which Ben Hecht was stimulating for himself and his undesirable activities was bound to have the effect of encouraging antisemitism in this country. That was serious enough, but it seemed to me still more serious that it was likely also to encourage anti-American feeling. Hecht was openly boasting of being American, and the average Englishman could not understand why he was being allowed to go on behaving like this without let or hindrance in a friendly country. I went on to say that there was already a certain amount of anti-American feeling in this country of one kind or another and that it was most unfortunate, for the cause of Anglo-American friendship and co-operation that a person like Ben Hecht should be allowed to continue unimpeded his incitement to murder British soldiers and officials, which

could only approvale feelings in this country.
I think the Lewis four will report this to blee

american Embasy and in With Dyt about these objectionally anties of the american Limite, not quite sure what the State Dye can so to

- agree, but i doubt Meter this interview will produce entit American feeling - or do as much harm. MB 30%.

MARGIN. Z WRITTEN

OF COURSE' From EVELYN WEBBER: New York, Tuesday

Playwright Ben Hecht, pamphleteer, rabble-rouser, and Chicago bad boy, who writes sensational anti-British propaganda for the rabidly Zionist "American League for a Free Palestine," wants to teach Britain her manners.

MARGIN

WRITTEN

PON

"But first I'll kick you out of Palestine," he told me today. "I freely admit that the Jews have no legal right there, but nobody in history has more blood on their hands than the English.

"This time, though, it won't be Jewish blood. It will be the blood of the English themselves -those heroic fellows who fight unarmed minorities..'

Mr. Hecht is the co-chairman of the League, and writer of the notorious anti-British play "A Flag is Born," through which it solicits funds. I met him in his home opposite the local firestation, high on the cliffs over the Hudson, 30 miles from New York. The man who has called Britons Nazis is a florid little man of 52 with a tiny, wispy moustache. He lisps.

Master of invective

He is as preoccupied with the Irish rebellion as with present day Palestine. And on these two subjects I found him to be a master of invective—spoken as

Well as written.

As we talked in his study, Mr.
Hecht sprawled full-length on a
bed. Two secretaries stood by
He spoke proudly of his recent
advertisements in the New Yor

average a phorting Terrorise well as written. newspaper exhorting Terroris in Palestine to blow up Britis arsenals, wreck British gao and rob British banks "When I'm writing prop

ganda, I know exactly what do," he said. "I just tal Arouse and excite the read and make him fighting ma Some people object to what write. But you can't ple everybody.

'I grow mystic

"Writing propaganda is like falling in love with yourself and falling in love with your own the veiled wonders in your own brain," he added. write I grow mystic. A feeling of great power comes over me.

I asked Mr. Hecht if he did not think his advertisements were an incentive to plain murder.

"Of course," he snapped.

"Any child can see that. I tell the terrorists to kill British troops.

quite easy, because England isn't anything now. She has no cause and she has no has no cause and sne has no empire. She's sour, and vague, and stupid. She's lost her manners. But America's got an empire. We could teach Britain howe to behave, only our politicians are too busy doing what the British tell them, and playing footsy with the British playing footsy with the British "I don't expect the American statesmen.

Back Page, Col. Five

TUESDAY, MAY 27, 1947

'AN INCENTIVE TO MURDER? OF COURSE'—SAYS HECHT

• From Page One

Government to assist with Palestine. They've always done what the British told them, except during the month before an election.

Then they were around the world anti-Then they run around the country yelling for a Jewish National Home.

'Completely unaware'

"They brought a great deal of pressure to bear when I wrote 'A Flag is Born.' I was instructed to make the American statesman a ringing fellow, as always, on the right side. Instead I made him what he was, innocuous and completely unaware of foreign politics, particularly the immoral British ones."

Many times during what purported to be an interview, I attempted to ask a question. But Mr. Hecht had a British audience this time and he had plenty to

"Because you hanged Dov Gruner,' he went on, "the British are going to get the pants kicked off them, the same as they got in Ireland. British hooligans can never run a country. They only hold the whip for a while.

Copying the Nazis

"Don't you see that Britain is copying tactics from her friends the Nazis? Can't you tell that she's playing the same con game in Palestine as she did in Ireland?"

I opened my mouth to answer. It was useless. Mr. Hecht got there first.

"Look at Ireland. They hate you! I've just seen a picture called "The Adventuress," where the Irish heroine is nauseated because she has to sleep in an hotel named "The Cromwell Arms." That's the scar you've left or Iraland" on Ireland.

I tried to remind Mr. Hecht that "The Adventuress" is a British film, and that it was made in Ireland.

"But —"
"I'll tell you something," he said, waving a hand to direct me to be silent. "I am a Jew. I cannot understand why all Jews are not as I am. I am an

'A novelty to me

"The Jew in Europe is a bit of a novelty to me. I don't know him very well, and as far as I can see he is not a Palestinian really, or even a politician. But

make the whole world anti-British if Britain doesn't get out."

He came to a resplendent stop.

I seized the opportunity to inquire how soon Mr. Hecht and his family would be leaving for Palestine after he had achieved his ends there.

He is satisfied

"Me?" he said. "I should say not! I'm satisfied with my present

home!" He should be. His present home consists of a nine-room house where he lives with his wife, and daughter Jenny. He has a swimming pool, badminton court, gymnasium and a huge garden. He also has a boat.

Mr. Hecht boasts that 3½-year-old Jenny is already politically conscious. Every morning she-asks her father "What are those British doing to-day?"
"They're still in Palestine," he

replies " How long will they **be**

And Ben Hecht says, "Not long."

brought the conversation round to whether Mr. Hecht advocated the admittance of displaced persons to the United

Attitude changed

"They don't want to come," he said. "They're like the Irishmen in Ireland before the Rebellion, who were always looked down upon in America until they secured their Irish Free State. Most of them didn't live in it, but the moment they got it the but the moment they got it the Americans' attitude towards them changed.

"Because they have a State, they have a right to put up a flag here if they want to, besides being policemen and tram-drivers. It will be the same for

drivers. It will be the same for us when we get Palestine."

"What you want then," I suggested, "is for the Jews to win respect in America at the cost of lives in Palestine?"

"We can't help it about the lives" he said shortly "And no lives," he said shortly. "And no minority fighting against Britain

has ever lost. The Irish didn't."

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Wt 24772/717 17895 10/38 F.O.P.

21st June, 1947.

Brast JB Anne 23

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/281/117

Paris.

31st May, 1947.

4710

Dear Department,

Please refer to your letter (E 3140/48/31) of the 21st April, about the practice and views of the French authorities with regard to the principle of "refoulement" of illegal immigrants.

As far as our experience here is concerned, it appears to be the practice of the French authorities:

- (1) to return illegal immigrants to the States whence they came, without considering the wishes of those states, but not to indulge in a game of battle-dore and shuttle-cock. A British subject who arrived at Le Bourget last year without a visa was sent back to England on the plane in which he arrived.
- (2) to accept a person "refoulé" from other states if France was the said person's point of departure, for instance the case of Oduro, who was sent to the United Kingdom by us in the mistaken belief that he was a British West-African, who was found by the United Kingdom Immigration authorities to be a Liberian and refused permission to land, and who was allowed to re-enter France.

In general, the French authorities appear to adopt a liberal attitude towards persons illegally in the country. There was the case of Abdurrachman, a Palestinian who landed illegally at Le Havre and was eventually allowed to make his way overland to Marseilles.

You are of course aware that the question of "refoulement" has already been discussed during our talks with the French about illegal immigration to Palestine. On the 12th May we asked the French to take back the illegal Jewish immigrants intercepted in Palestine waters who could be proved to have come from France. The French delegation refused this on the grounds that the Jews in question were only in transit in France and did not originate from there. We then pressed the French to accept back Jews officially admitted to France under the quota of 8,000, who arrived in Palestine waters without a valid visa. This they undertook to consider.

In connection with clandestine crossing of the frontier into France, and more especially the new French decision to turn back "irregular" trains arriving in the French zone of Germany, the French asked for our agreement to the "refoulement" back to the British zone of Germany of illegal immigrants (whether Jewish or otherwise) coming from our zone. We have now been able to tell them, on the basis of Berlin telegram No. 743 of 12th May and your telegram No. 850 of 21st May, that we agree to this, and that we are supporting the approach which they have made to the United States government, requesting similarly that the United States zone should take back those illegal immigrants originating from there.

/From...

Eastern Department, Foreign Office, S.W.1.

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From these two points we may deduce that the French do not recognise, either for themselves or for others, any right to "refouler" illegal immigrants to any given territory, simply because that territory was the immigrants' last port of call.

In order to make a comprehensive report to you on this subject we would have to discuss it with the Ministry of the Interior. We feel, however, that from a tactical point of view it would be inadvisable to do so at the present time. The Ministry of the Interior is represented at our meetings with the Ministry of Foreign Affairs on illegal immigration. In order to try to persuade the French to let us know the results of their enquiries into the validity of visas of ultimate destination, and to let us have nominal rolls of people applying for French transit or exit visas we are using the argument that failing co-operation along these lines, which would enable us to determine the true origin of the illegal immigrants, we would have to assume that France was the place of origin of those of them who left from a French port and to press the French government to take them back. You will perhaps agree that it would weaken our negotiating position, if we appeared to the French unsure of our right to demand that France should take such people back,

We would, therefore, suggest that you should let us know in reply to this letter whether you would wish that we should make the enquiry of the Ministry of the Interior at a later stage say when, if at all, we have had to press them in fact to take people back. If you feel that the enquiry should at such a stage be pursued perhaps you would indicate whether there are any specific aspects of the problem on which you require further information.

Yours ever,

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J. E.C.

Top Secret. Secret-Gonfidential. Restricted.

Paris Chancery (from Eastern Dept.)

FOREIGN OFFICE, S.W.1.

24

15 June 1947

Dear Chancery,

Thank you for your letter No. 72/281/47 of the 31st May, in which you described the attitude adopted by the French Authorities towards the principle of "refoulement", and their practice in application.

In reply to the last paragraph of your letter, we agree that it would be undesirable for you to make any further enquiries from the French Authorities at present

> Yours ever, Eastern Department.

FOREIGN OFFICE, S.W.1.

25th June, 1947.

EHD

(E 4742/48/31)
RESTRICTED

Dear Chancery,

Thank you for your letter No.72/281/47 of the 31st May, in which you described the attitude adopted by the French Authorities regarding "refoulement".

2. In reply to the last paragraph of your letter, we agree that it would be undesirable for you to make any further enquiries from the French Authorities at present.

Yours ever,

Eastern Department.

The Chancery,
British Phoassy,
Paris.

PUBLIC RECORD OFFICE, 61809

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